

Joint Report of the County Treasurer and Strategic Director Place

2015/16 Budget

Recommendation : that the Scrutiny Committee consider whether it wishes to draw to the attention of the Cabinet any observations on the proposals contained within the draft Revenue Budget 2015/16 and Capital Programme for 2015/16 to 2019/20.

1. Introduction and Commentary

- 1.1 At its meeting of 10th December 2014, Cabinet set Revenue Budget targets for 2015/16. The targets incorporate inflation, commitments and budget reductions required to set a budget within reduced funding levels provided by Government in the recent provisional financial settlement.
- 1.2 A number of major decisions remain to be taken. At this stage, the final outcome of the Local Government Finance Settlement is awaited and details of the council tax base, collection fund surpluses and tax base yield have yet to be confirmed. Information should be available by the time that County Council considers final budget proposals for 2015/16 on 19th February 2015. However, given the late notification of the provisional settlement and in line with arrangements from previous years, 26th February 2015 has been set aside for a second County Council budget meeting if required.
- 1.3 The draft budget attached to this report complies with the targets set by Cabinet on 10th December 2014 which total £437.7 millions. The total includes funding for commitments of £8.2 millions that mainly relates to additional expenditure to allow for service growth to cater for demographic changes such as increased children and adult service users and unavoidable cost pressures. A further £11.7 millions is included to meet the effect of inflationary pressures within the Authority's service provision. Savings of £45.9 millions and the removal of £0.5 millions one-off spending in 2014/15 are required to set a balanced budget.
- 1.4 The targets set for each service area have been subject to different pressures and influences. The People's Services budget has provided inflation and commitments of £16.0 millions with budget savings set at £32.1 millions. The Place budget provides for inflation and commitments of £2.7 millions with budget savings set at £9.3 millions and removal of one-off spending in 2014/15 of £0.5 millions. Corporate Services provides for inflation and commitments of £1.2 millions with budget savings set at £4.5 millions.
- 1.5 This report provides detailed budget proposals in respect of all Place Services, in line with the targets outlined in paragraph 1.1. The Budget Scrutiny day will provide Members with the opportunity to question further, budget issues for 2015/16 and beyond. In addition, detailed questions can be raised in advance of the Budget Scrutiny day by using the central DCC mailbox scrutiny@devon.gov.uk

2. Influencing Factors for Cabinet Consideration

2.1 The Secretary of State for Communities and Local Government announced the Provisional Local Government Settlements for 2015/16 on 18th December 2014.

2.2 The Comprehensive Spending Review established the financial strategy for the national economy, with Local Government bearing substantial reductions in grant funding. The Autumn Statement published in December, although not increasing funding reductions for local government, confirms that budget reductions for 2015/16 remain. This year's General Election brings a degree of uncertainty, but all main political parties have indicated their intention to maintain public sector spending reductions in to the foreseeable future, to reduce the debt of the nation.

2.3 In terms of the County Council the Provisional Settlement for 2015/16 provides for a baseline funding level of £178.918 millions which includes £85.750 millions of Revenue Support Grant. The baseline funding level includes an additional £553,000 in recognition of the additional cost of providing services in rural areas. The Provisional Settlement is in line with expectations.

2.4 In terms of the level of funding in 2015/16 compared to 2014/15 the Secretary of State has quoted a 'spending power' increase of 0.5% for Devon against an average of 2.1% reduction nationally. The way in which 'spending power' is calculated does not give a true indication of the way Government Grant has diminished because it includes some redirected NHS money and council tax revenues. As a result it understates the real level of grant reduction. A fairer underlying measure is how the baseline funding level has reduced. On a like for like basis this has reduced by 14%.

3. Changes to the 2015/16 Place Services Base Budget

3.1 The major changes to the 2015/16 budget are as follows:-

	£'000
Adjusted Budget Approved by the Council for 2014/15	108,248
Removal of one off budgets	(540)
Inflation and Commitments	2,747
Budget reduction	(9,284)
Target Approved by Cabinet 10th December 2014	101,171

4. Service Specific Budget Issues

4.1 The approach in Place is to ensure a balance between reduced funding to maintain statutory and essential services and preventing future costs rising as a result of demand and demographic pressures. This approach seeks to maximise efficiency, minimise unnecessary spend whilst continuing to look at different ways of delivering the services. Within the budget proposals there are challenges to achieving the reductions especially where significant change is required in a relatively short space of time, for instance, the development of a new delivery model for the library service.

4.2 The demand on Place to undertake transformational change whilst continuing to provide services will be extremely testing. The Director's Commentary to the budget pages highlights the demands we face for 2015/16 and beyond.

4.3 The budgets attached to this report represent the fifth year of reductions as part of the public sector savings. Consequently the impact for each service should also be seen in the context of the planned cumulative change of the past few years. The 2015/16 target shows an overall net reduction of £7.1m (6.5%). A summary of the savings strategies is shown on the page entitled "How the 2015/16 Budget has been built up". The reductions across Place equate as follows:-

- Economy and Enterprise – £0.8 million (0.7%)
- Highways and Traffic Management - £1.9 millions (1.8%)
- Capital Development and Waste Management - £0.9 million (0.8%)
- Planning, Transportation and Environment – £0.7 million (0.6%)
- Services for Communities - £2.8 millions (2.6%)

4.4 An area of concern relates to the reductions to public transport support. These reductions will be the subject of a report presented to Cabinet on 14th January 2015 and will be the subject of consultation. The reduction will be achieved by reviewing current provision against criteria intended to recognise the increasing impacts on passengers as savings are made. This will impact on both the frequency, and in some areas may impact on the provision, of a bus service. The aim is to preserve provision throughout the County, the impact being thinning of services and reduced choice in terms of travel time and destination rather than cutting entire services.

4.5 There is a continued focus on community self-help. Reductions in the Highways and Traffic Management service will be mitigated by the provision of the Road Warden and Community self-help scheme. This will enable the local communities to carry out minor routine maintenance works which is not essential for the safe use of the network and cannot be provided by the service given the necessary budget reductions. The scheme allows communities to step in and carry out works on their local priorities.

4.6 New and increased charges are being proposed and will be subject to approval by Cabinet in February 2015. These include increased charges being proposed for the On-street parking (OSP). The OSP income and costs are within a ring-fenced account and are shown on the page entitled "Analysis of Total Expenditure for 2015/16". The income and expenditure is governed by legislation and can only be used for prescribed activities. Permitted expenditure within the boundaries of the legislation have been identified.

4.7 The reductions presented to this committee will impact on front line services. The key challenge for Place is to ensure effective communication with communities on what can, and cannot, be achieved during this difficult year.

5. Capital Programme

5.1 In recent years, Capital Programme New Starts have been restricted to those schemes where funding has been identified from external sources such as Grant and Contributions. Schemes requiring borrowing as a funding source have not been taken forward because of the additional pressure this brings to the Revenue budget.

5.2 However, the need to invest in Capital has been recognised. Consequently, a process to identify the highest priority schemes across the Authority has been undertaken and a programme of New Starts are recommended within the

attached schedule, funded from Corporate Capital Receipts over the Capital Programme timescale.

- 5.3 Applying Capital Receipts as the funding source enables the capacity to undertake additional Capital investment without the adverse impact of creating additional capital financing cost burdens on the Revenue budget. This presents an element of risk. If required receipts are not generated, other capital funding sources will need to be identified to finance required capital spending at the approved level.
 - 5.4 Place has developed a capital programme which maximises investment in the county's physical infrastructure and has successfully leveraged significant sources of additional external funding. In particular, the South Devon Link Road and super fast broadband will be delivered over the period of the programme. These schemes will have a major impact on businesses and communities of Devon and are primarily funded by external grants and contributions. Early investment in scheme designs to improve the A303 and A361 will maximise the Authority's ability to successfully bid for future external funds.
 - 5.5 The Local Highways Maintenance capital block funding announced in December 2014 indicated an increase in funding of £7.6 millions to £42.3 millions for 2015/16 compared to £34.7 millions for 2014/15. However, the Department for Transport will no longer set aside a proportion of the funding for a resilience contingency fund and have recommended that local highway authorities' ensure they retain a contingency for repairing damage to local highways and associated assets caused by incidents such as extreme weather. A sum of £2 millions from Devon's Local Highways Maintenance capital block allocation has been separately identified in the capital programme to address this issue. The Government are currently consulting on the emergency Bellwin funding which could change the financial support for those extreme events covered by this scheme.
6. Equality Impact Needs Assessment
- 6.1 Under the Equality Act 2010, the County Council has a legal duty to give due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations when making decisions about services. This duty applies to the eight 'protected characteristics' of age, disability, gender reassignment, pregnancy and maternity, race, religion and belief, sex and sexual orientation. Where relevant, Impact Assessments and consultations are carried out to consider how best to meet this duty and mitigate against the negative impact of service reductions. The results of public consultations are published via Tough Choices.
 - 6.2 The report Meeting the Challenge - Budget 2015/16 Impact Assessment is an assessment of the potential impacts and mitigations for all service reductions since 2014/15. With the majority of savings strategies agreed last year, only a handful of new proposals are being put forward this year. The report includes a corporate overview of all new and ongoing savings strategies as well as links to detailed service level assessments and has been informed by recommendations of the Equality Reference Group, made up of key equality stakeholder organisations from the voluntary/community sector.
 - 6.3 The Council's new vision Better Together was launched in May 2014. It presents a set of desired outcomes for Devon and proposes a new partnership with citizens and communities. A new 'operating model' describes how we will change our structure, processes and culture to meet these challenges. Better Together

has five themes: resilient, healthy, prosperous, connected and safe. The 'resilience' theme, in particular, will help mitigate against the negative affect of public sector cuts.

Mary Davis

Heather Barnes

County Treasurer

Strategic Director Place

Electoral Divisions : All

Local Government Act 1972

List of Background Papers

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Background Paper Date File Ref

Nil

Date Published 9th January 2015

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Place Services

Director's Commentary

The portfolio of Place services continues to provide the opportunity to focus on the strategic priorities of Devon County Council: maintaining, operating and improving infrastructure and connectivity to support local enterprise, supporting health and well-being by improving access to countryside, green travel and managing congestion, and supporting stronger, more resilient, local communities. Services are diverse from planning the future infrastructure requirements of Devon to providing direct services to its communities. This budget reflects the continuing changes required to achieve the national targets for reductions to public sector spending. In order to achieve a balanced budget, reductions of £9.8m have been identified within Place. This includes the removal of one off budgets totalling £540,000 coupled with reductions to budgets of £9.3m. With each year of reductions it is becoming harder to protect priority areas. The aim of the reductions is to focus on the delivery of essential and statutory services.

A key national and local priority continues to be the County Council's role in supporting economic growth in Devon. Our aim is to ensure that Devon has a flourishing and balanced economy, with strong economic growth and high quality employment. A range of funding initiatives to support growth policies continue to be awarded covering the Local Enterprise Partnership geographical area of Devon, Somerset, Plymouth and Torbay. Changes to funding allocations from central government mean that Devon County Council is focusing on optimising external funding and income generation to manage increasing budget pressures, and joint working opportunities to generate efficiencies where possible. These funding opportunities include the Local Growth Fund which is a national competitive fund available to LEPs to bid for and can support capital schemes including transport, employment, infrastructure and skills, the Local Transport Fund and the 2015-2020 European Programmes. The Devon and Somerset Super-fast Broadband continues to be rolled out across the county with a number of towns and villages already experiencing the benefits. The development of business parks including Okehampton East, the Science Park and Skypark, continue to be a focus for the Council. The Science Park Innovation Centre is due to be completed during 2015/16 and further industrial units due to be occupied at Skypark during the year.

In 2014/15, DCC has been particularly successful in obtaining grants from central government. These funds are focussed on schemes which will unlock economic development, support workforce skills, extend superfast broadband coverage and provide infrastructure to improve access to communities. Many of the grants are awarded with minimal lead in times which highlights the need to continually have schemes ready to be progressed at short notice. In the context of a declining revenue budget it is more important than ever that DCC optimises its receipt of external grants. There will be particular challenges for officers delivering these programmes as the funds largely have to be spent prior to the year end. Currently 88% of the total capital programme falls under Place Services with 79% being funded via external grant.

Devon is one of the top performing Counties for recycling, reusing and composting and the Waste Service continues to focus work on influencing public behaviour in order to further reduce overall volumes of waste by educating and influencing communities on waste reduction. The tonnage figures continue to be volatile and will be monitored closely during the year to identify any changes. The Energy from Waste (EfW) plant in Exeter has now opened with capacity up to 60,000 tonnes of waste being diverted from landfill. The EfW plant in Plymouth is opening in 2015 and will divert a further 60,000 tonnes of waste from landfill. Work will continue at the Exeter EfW plant to facilitate the development of a district heating scheme in the surrounding area. Due to statutory requirements and the long term nature of waste contracts the focus has been to drive better value out of contracting arrangements. The service will continue to work with Waste collection authorities in Devon and neighbouring waste authorities to develop a collaborative approach in the interest of service delivery and cost efficiency.

The condition of the minor road network remains a concern along with the high cost of the maintenance backlog. The focus of the service will be to preserve a safe and functional highway network to support the economy of the County and region. Extensive consultation has been undertaken covering the reductions within this service. Some of the savings options for highways do not involve front line service changes and were not included in the consultation. For example, savings achieved as a result of restructuring the County Council's back office highways teams and efficiency gains through better ways of working. The savings are based on reducing revenue funded activity to minimum safe levels. Capital spending is based on a hierarchical approach, which involves investment in high priority roads first, based on traffic volume and strategic importance. Whilst the minor road network has an important local value, in terms of investment in maintenance, its overall strategic priority is not as high as the major A, B and C road network. A sound asset management approach, which involves preventative maintenance interventions rather than fixing worse first, is advocated by the Department for Transport, which provides capital funding for highway structural maintenance. To meet all maintenance needs across the network, a preventative asset management approach based on a hierarchical approach provides best overall value for the available funding.

The Road Warden and Community Self-Help scheme is being developed to enable local communities to carry out minor routine maintenance works that Devon, as Highway Authority, will not be able to fund in the future. The community self-help initiative enables communities to top up the highway service where it is a local priority. The highway service will include Parish lengthsman teams who will be deployed to carry out programmes of cleaning and clearing drainage features. Grass cutting will continue where it is necessary to maintain visibility splays and reductions in Highway Management costs are to replicate the staffing ratios already working in some areas across the whole county. Communication, especially online, will be a key focus for the service to better explain what the service is able to deliver and when it will be at work within individual communities.

Services within the Communities portfolio range from strategic development to front line delivery to the public. Those front line services include libraries, public and community transport, Trading Standards and community engagement. The Library Service will be reviewing the delivery model for the service with a view to encouraging a more community led approach.

Changes in funding and Public Sector policy changes continue to drive us towards much greater engagement with the communities of Devon and a change in their relationship with the County Council. The focus of this work is around supporting communities to be more resilient and to help themselves to provide tailored solutions to local issues. Shared Services continue to be explored.

Public and Community Transport remains a priority, however reductions to bus route support will be necessary and subject to extensive consultation. Reductions are being achieved within the National Concessionary Travel scheme through the removal of the discretionary elements of the scheme, further efficiencies from contract arrangements with the bus providers and by streamlining management processes.

The Public Sector reductions are set to continue for the medium term and therefore work is ongoing for future years. In order to achieve the reductions required all services need to ensure they are provided as efficiently as possible. The scale and duration of the reductions is unprecedented and therefore places a responsibility on Devon County Council to continually review what, and how, services are provided to ensure essential and statutory areas are protected.

Heather Barnes

Strategic Director Place

For more information on the contents of this section of the budget book, please contact Nicky Allen, Assistant County Treasurer (Place) on 01392 382360 or email nicola.allen@devon.gov.uk

How the 2015/16 Budget has been built up

	2014/15 Adjusted Budget	Changes	2015/16 Outturn Budget
	£'000	£'000	£'000
Economy and Enterprise	2,037	(818)	1,219
Highways and Traffic Management	36,442	(1,904)	34,538
Capital Development and Waste Management	33,645	(897)	32,748
Planning, Transportation and Environment	5,967	(635)	5,332
Services For Communities	30,157	(2,823)	27,334
Total	108,248	(7,077)	101,171

Reasons for the change in the Revenue Budget

**Change
£000**

Technical & Service Changes

CDWM - Landfill Tax increase	265
CDWM - Tonnage changes, PAS100 compliance	424
CDWM - Energy from Waste plants operational price changes	(879)
E&E - Project work	100
Highway Maintenance - Install Highways information management system	(100)
Communities - Changed funding for bus routes	197
Inflation	2,740
	2,747

Savings requirements

Cash Reduction	(6,537)
Removal of one-off budgets	(540)
Inflation and pressures	(2,747)
	(9,824)
	(7,077)

Analysis of Savings Strategies

Economy - Staffing, income and project budgets	(341)
Economy - Reduce the Science Park Company Growing Places loan guarantee funding	(584)
HTM - Removal of one off 14/15 budget for resilience of highway drainage	(500)
HTM - Revised delivery regimes for vegetation, drainage and winter service	(1,673)
HTM - Costs redirected to On-Street Parking account and efficiency savings	(828)
HTM - Savings following improved systems and increased income	(613)
PTE - Revised staffing structures and reduced project work	(582)
PTE - Reduction as a result of applying existing criteria to School Crossing Patrols	(95)
SfC - Restructured Trading Standards team, reduced oncosts and increased income	(150)
SfC - Reduced policy staffing, increased income recovery and reduced premises costs	(192)
SfC - Remove temp Olympic Legacy and additional Citizen's Advice Bureau budgets	(190)
SfC - Reduced bus support with creation of community transport development fund	(981)
SfC - Bus support costs redirected to On-Street Parking account and contract savings	(440)
SfC - Revised Transport support systems, staffing, processes and funding sources	(695)
SfC - Library, heritage, arts staffing changes and increased income	(319)
SfC - Library revised delivery models for outreach service and premises	(105)
SfC - Library temporary reduction to Book Fund	(174)
SfC - Vacancy management savings	(56)
CDWM - Anticipated growth in recycling not realised	(400)
CDWM - New and increased charging regimes	(421)
CDWM - Revised contract and systems processes and reduced project work	(485)
	(9,824)

Staffing Data

	2014/15		2015/16		Total FTEs
	Adjusted Total	Changes	Revenue Funded	Externally Funded	
	FTEs	FTEs	FTEs	FTEs	
Economy and Enterprise	18	(4)	13	1	14
Highways and Traffic Management	195	54	249	0	249
Capital Development and Waste Management	109	1	110	0	110
Planning, Transportation and Environment	128	(18)	99	11	110
Services for Communities	458	(30)	290	138	428
Total	908	3	761	150	911

Explanation of Movements

Economy & Enterprise

Restructure of team	(2)
Vacant post removed	(1)
External funding projects finished	(1)
	(4)

Highways & Traffic Management

Civil Parking Enforcement - Service transferred from Districts	61
Restructure of team	(8)
Transfer from Environment service (see below)	1
	54

Capital Development & Waste Management

Engineering Design Group - Transfer back of procurement post	1
	1

Planning, Transportation & Environment

Transportation Planning team restructure	(13)
Environment service team restructure	(3)
Environment service - External funding projects finished	(1)
Environment service - Transfer to Highways (see above)	(1)
	(18)

Services for Communities

Trading Standards - Reduced hours	(1)
Active Devon - Increased external funding	4
Learn Devon - Reduced funding	(3)
Devon Records Office - All staff transferred to South West Heritage Trust	(17)
Libraries - Vacancies deleted and reduced hours	(4)
Strategy, Policy and Organisational Change - Restructure of team	(3)
Public & Community Transport - Restructure of team	(6)
	(30)

Total	3
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The above figures include staff funded from the capital programme

Analysis of Total Expenditure for 2015/16

	Gross Expenditure	Grant and Contribution Income	External Income	Internal Income	Net Expenditure
	£'000	£'000	£'000	£'000	£'000
Economy and Enterprise	1,417	0	(168)	(30)	1,219
Highways and Traffic Management	36,651	(112)	(1,398)	(603)	34,538
Capital Development and Waste Management	35,913	0	(1,986)	(1,179)	32,748
Planning, Transportation and Environment	6,097	(39)	(675)	(51)	5,332
Services For Communities	32,917	(1,300)	(2,762)	(1,521)	27,334
Total	112,995	(1,451)	(6,989)	(3,384)	101,171

The following services (which are not included above) are wholly self-funded and do not impact on Council Tax.

	Gross Expenditure	Grant and Contribution Income	External Income	Internal Income	Net Expenditure
	£'000	£'000	£'000	£'000	£'000
Economy and Enterprise					
FABLAB	8	(8)	0	0	0
Highways and Traffic Management					
On Street Parking	4,536	(99)	(4,437)	0	0
Planning, Transportation and Environment					
AONB Blackdown Hills	214	(197)	(8)	(9)	0
AONB North Devon	182	(167)	0	(15)	0
Clean Marine	15	(15)	0	0	0
Devon Maritime Forum	25	(20)	0	(5)	0
Exe Estuary Partnership	26	(15)	(1)	(10)	0
Local Sustainable Transport Fund Grants	1,127	(1,127)	0	0	0
Other Countryside Projects	176	(176)	0	0	0
South West Coast Path Team	105	(105)	0	0	0
Services For Communities					
Active Devon	1,767	(1,070)	(12)	(685)	0
Citizens Rail Project	579	(484)	(95)	0	0
Learn Devon	3,977	(3,486)	(483)	(8)	0
Transport Co-Ordination Service	2,499	(1,146)	(1,353)	0	0
Total	15,236	(8,115)	(6,389)	(732)	0
Grand total	128,231	(9,566)	(13,378)	(4,116)	101,171

Grants and Contributions

Some of the costs of providing the above services are funded by external grants and contributions, the table below shows details of the funding expected for 2015/16.

Service and Grant title	Funded by	Amount £'000
Economy and Enterprise		
FABLAB (Fabrication Laboratory) project	Other	8
		8
Economy and Enterprise		
Local Sustainable Transport Fund	Department of Transport	1,127
Natural futures	Heritage Lottery	84
Small environment projects	English Heritage	92
Areas of Outstanding Natural Beauty	DEFRA	291
Areas of Outstanding Natural Beauty	Other Local Authorities	73
Maritime project	Government Grants	5
Estuary and Biosphere projects	Other Local Authorities	54
Maritime and Fisheries projects	Other	30
South West Coast Path & County Parks	Natural England	105
		1,861
Highways and Traffic Management		
ExeRail	Other Local Authorities	30
South West Coast Path & County Parks	Other Local Authorities	45
South West Coast Path & County Parks	Natural England	136
		211
Services For Communities		
Learn Devon - Community Learning	Skills Funding Agency	2,155
Learn Devon - Adult Skills Budget (inc Apprenticeships / Additional Learning Support)	Skills Funding Agency	1,224
Learn Devon - 24+ Advanced Learning Loans Facility	Skills Funding Agency	31
Learn Devon - 14-19 EFA Funding	Education Funding Agency	76
Active Devon	Sport England	1,014
Active Devon	Other Local Authorities	7
Active Devon	Other	49
Citizens Rail	European Union	289
Citizens Rail	Other	195
Bus Service Operators Grant	Department of Transport	1,146
Trading Standards	Government Grants	100
Various small projects	Other Local Authorities	136
Transport contributions	Other	1,064
		7,486
Total		9,566

Service Statistics

Service/Activity	Unit of Measurement	2014/15	Change	2015/16
Highway & Traffic Management				
Size of Network	Km	12,880	5	12,885
Bridges (revised Transport Asset Management definition)	No.	3,240	0	3,240
Structural retaining walls (>1.5m height)	No.	1,619	0	1,619
Structural retaining walls (>1.5m height)	Km	171	0	171
Street lights total	No.	77,000	350	77,350
Street lights to have been converted to part night lighting	No.	45,000	5,000	50,000
Rights of way	Km	5,000	0	5,000
Strategic road salted after route optimisation	Km	2,653	(193)	2,460
Illuminated road markings and signs	No.	12,000	0	12,000
Gullies emptied	No.	105,900	0	105,900
Total grass area cut	m ²	9 million	(8) million	1 million
Surface dressed	Km	723	(225)	498
Resurfacing / reconstruction	Km	85	(1)	84
Capital Development & Waste Management				
Municipal waste disposal to landfill	Tonnes	90,000	(43,300)	46,700
Municipal waste recycled (excl soil & rubble)	Tonnes	206,000	2,000	208,000
Municipal waste recovered	Tonnes	14,000	0	14,000
Exeter Energy from Waste	Tonnes	50,000	7,000	57,000
Plymouth Energy from Waste	Tonnes (approx)	25,000	35,000	60,000
Recycling, Reusing and composting	Percentage	55.0	0	55.0
Recycling centres provided	No.	19	0	19
Landfill sites after care	No.	55	0	55
Planning, Transportation & Environment				
County Matter applications	No.	40	20	60
County Council development applications	No.	50	(10)	40
Listed building consent applications	No.	10	0	10
Strategic Planning consultations	No.	10	20	30
Pre Application Advice	No.	160	0	160
Discharge of Planning Condition Applications	No.	40	0	40
Non Material Amendments to planning applications	No.	20	0	20
Formal Monitoring visits for Minerals and Waste Sites	No.	70	0	70
Planning application consultations (externally driven by the economy)	No.	12,500	0	12,500
Local Wildlife Sites in positive management	Percentage	68	1	69
Verified historic monument records on Heritage Gateway website	No.	68,242	1,993	70,235
Number of Local Development Frameworks which have successfully progressed through the examination stage	No.	8	0	8
East Devon Traffic Screenline - Average daily no. of vehicles crossing (predicted)	No.	120,031	1,200	121,231
Services for Communities				
Learn Devon - Learner Recruitment	No.	18,980	(4,380)	14,600
Devon Records Office - Parish tithe maps web enabled	No.	518	0	518
Libraries				
Libraries	No.	50	0	50
Mobile Libraries	No.	4	0	4
PCs Available with public access	No.	485	0	485

Service/Activity	Unit of Measurement	2014/15	Change	2015/16
Public Transport				
Local bus services contracts (*)	No.	172	(32)	140
Bus passenger journeys started in Devon - full year impact in 16/17 of (0.4) (*)	No.	26.0 million	(-0.3)	25.7 million
Train trips within Devon and to/from neighbours	No.	4.5 million	0	4.5 million
Ring and Ride community transport schemes	No. of schemes	16	0	16
Community car schemes	No. of schemes	14	(14)	0
Shop mobility schemes	No. of schemes	9	(1)	8
Community buses	No.	8	0	8
Fare car supported taxi schemes	No. of schemes	12	(2)	10
Trading Standards				
Business premises on Trading Standards database	No.	63,469	1,683	65,152
Programmed interventions at high priority premises	Percentage	100	0	100
Complaints and business requests for service	No.	21,962	(1,146)	20,816

(*) subject to consultation

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Economy and Enterprise

2014/15 Adjusted Budget £'000		Gross Expenditure £'000	Gross Income £'000	2015/16 Outturn Budget £'000	2015/16 Net Changes £'000
Economy and Industrial Estates					
1,994	Economic Development	1,312	(88)	1,224	(770)
43	Industrial Estates	105	(110)	(5)	(48)
2,037		1,417	(198)	1,219	(818)

2014/15 £'000	2015/16 £'000
Breakdown of Gross Income	
(80) Customer and Client Receipts	(168)
0 Internal Recharges	(30)
(80)	(198)

Service Commentary

This service leads the County Council's role in supporting economic growth and prosperity for Devon's residents and businesses. It provides a strategic overview of the Devon economy and collaborates with a wide range of partners including the Local Enterprise Partnership to support the achievement of growth. Key priorities for the service are skills and innovation, promoting Devon as a business location, the facilitation of strategic employment space and managed workspace, developing growth sectors and supply chains, including energy. The service is in the process of delivering significant new revenue and capital projects including faster Broadband for Devon - Connecting Devon and Somerset, Skypark and Exeter Science Park, a Rural Growth Network across Devon and Somerset and the continued development of the existing industrial estates. The Service leads on influencing external funding policies, including European, and actively works to draw in additional investment into the County.

Analysis of changes:	£'000
Technical and Service changes	
Inflation	7
Project increase	100
Savings Strategies	
Reduce guarantee for Exeter Science Park Ltd Growing Places loan	(584)
Restructure of team	(96)
Reduction in activity based business support, infrastructure development and cease apprenticeship funding	(145)
Generating income from other organisations and a wind turbine	(100)
Total	(818)

Highways and Traffic Management

2014/15 Adjusted Budget £'000		Gross Expenditure £'000	Gross Income £'000	2015/16 Outturn Budget £'000	2015/16 Net Changes £'000
Highway Maintenance					
23,357	Roads and Bridges	22,144	(193)	21,951	(1,406)
5,140	Highway Lighting	5,624	(30)	5,594	454
610	Maintenance of Public Rights of Way	622	(12)	610	0
259	Other Highway Services	159	(133)	26	(233)
29,366		28,549	(368)	28,181	(1,185)
Highway Network Management					
6,891	Highway Network Management	7,682	(1,507)	6,175	(716)
185	Management and Support	420	(238)	182	(3)
7,076		8,102	(1,745)	6,357	(719)
36,442		36,651	(2,113)	34,538	(1,904)

2014/15 £'000	Breakdown of Gross Income	2015/16 £'000
(1,321)	Customer and Client Receipts	(1,398)
(131)	Government and EU Grants	(112)
(493)	Internal Recharges	(603)
(1,945)		(2,113)

Service Commentary

Highway and Traffic services ensure the availability and preservation of a safe and functional highway network which supports the economy of the County and region. A key strategic element for the Service, in the current financial climate, is to slow down the rate at which the asset will deteriorate by focusing on the review of service levels, specifications, systems and processes to 'sweat the asset'. Nevertheless, reductions in budgets (both capital and revenue) will impinge on the standards of maintenance across the network and is almost certain to increase the rate of deterioration.

The severe weather of the last few winters has dramatically increased spend on reactive and remedial repairing of the carriageway and footway. This has kept the highway safe but it will not prevent further general deterioration and weakening of the asset. Budget reductions in previous years will continue to impact in 2015/16 and with a further savings target, significant reductions in maintenance have been proposed. Further work continues with the Term Maintenance Contractor to explore other efficient ways of working by amending delivery methods and payment mechanisms to help mitigate the effects of budget reductions and maximise the effect of work.

Analysis of changes:	£'000
Technical and Service changes	
Inflation	1,810
Reduction in cost of Highways Information System	(100)
Savings Strategies	
Reduction of whiteout fleet and review of gritting criteria	(90)
Reduction in routine patching works	(70)
Removal of drainage resilience maintenance - one off 14/15 budget	(500)
Revised regimes for vegetation control (weeds, grass cutting and tree maintenance)	(950)
Savings from revised delivery arrangements resulting in redirection of more prescribed costs to the On-Street Parking account	(400)
Remodel Parish lengthsman service and include in planned maintenance programme	(430)
Savings from maintenance contract efficiencies and improved systems	(173)
Closure of Picnic sites	(133)
Redirection of Civil Parking Enforcement costs to On-Street Parking account	(111)
Increased income from licences, permissions and sale of assets	(83)
Staffing and oncost savings identified through improved systems and other initiatives	(492)
Budget for savings from staff vacancy gaps where appropriate	(38)
Redirection of staffing costs to capital and On-Street Parking account	(110)
Savings from reduced overhead costs	(34)
Total	(1,904)

Capital Development and Waste Management

2014/15 Adjusted Budget £'000		Gross Expenditure £'000	Gross Income £'000	2015/16 Outturn Budget £'000	2015/16 Net Changes £'000
Engineering, Design and Built Environments Team					
(538)	Engineering and Design Group	643	(1,179)	(536)	2
83	NPS Schools Estates Work	83	0	83	0
197	Compliance Surveys - School Buildings	197	0	197	0
(258)		923	(1,179)	(256)	2
Waste Disposal and Recycling					
4,217	Recycling Credits	4,175	0	4,175	(42)
6,966	Landfill Tax on Disposal	4,679	0	4,679	(2,287)
15,910	Disposal of Statutory Waste	19,662	(1,732)	17,930	2,020
5,166	Recycling Centres	4,627	(3)	4,624	(542)
301	Waste Minimisation Activities	495	(244)	251	(50)
667	Other Site Related Costs	674	(7)	667	0
676	Waste Management	678	0	678	2
33,903		34,990	(1,986)	33,004	(899)
33,645		35,913	(3,165)	32,748	(897)

2014/15 £'000	Breakdown of Gross Income	2015/16 £'000
(1,986)	Customer and Client Receipts	(1,986)
(1,179)	Internal Recharges	(1,179)
(3,165)		(3,165)

Service Commentary

Capital Development (Engineering Design Group & Built Environments)

The Service provides programme and project management bringing consistency and efficiency, particularly, to the delivery of the capital programme including scheme design, construction management and the management of the relationship between DCC and the private sector. The challenge for the year is to continue to drive value for money solutions in the delivery of capital and revenue programmes.

Waste services

The priorities of the service are to influence public behaviour to reduce volumes of waste, increase reuse and recycling, to manage the waste contracts for recycling and disposal, establish the needs for and provide new waste infrastructure, and work with Waste Collection Authorities to maximise efficiency and provide a joined up approach to waste management.

Waste tonnage is extremely volatile and sensitive to both economic and demographic factors. This needs to be closely monitored as growth in this area would have a significant impact on the achievement of the budget.

Analysis of changes:	£'000
Technical and Service changes	
Inflation	864
Price changes from implementation of Energy from Waste plants	(879)
Waste tonnage growth	249
Legislation change to improve quality of compost	175
Savings Strategies	
Anticipated waste tonnage growth for recycling not realised	(400)
Cease payment of recycling credits for textiles from third parties	(65)
Various waste contract initiatives	(330)
Diversion of street sweepings away from landfill disposal	(100)
Charging for other non-statutory waste and general increase in charges	(256)
Reduced costs of cross border waste tonnage movement	(100)
Reduction in waste behavioural change funding	(50)
Budget for savings from staff vacancy gaps where appropriate	(5)
Total	(897)

Planning, Transportation and Environment

2014/15 Adjusted Budget £'000		Gross Expenditure £'000	Gross Income £'000	2015/16 Outturn Budget £'000	2015/16 Net Changes £'000
Environment Service					
642	Environment Policy	610	(65)	545	(97)
578	Projects and Partnerships	610	(46)	564	(14)
860	Flood Risk and Surface Water Management	863	(2)	861	1
2,080		2,083	(113)	1,970	(110)
Planning and Transportation					
800	Development Management	1,331	(558)	773	(27)
390	Spatial Planning	328	0	328	(62)
228	Strategic Planning Schools Policy	227	0	227	(1)
2,469	Transportation Planning and Road Safety	2,128	(94)	2,034	(435)
3,887		4,014	(652)	3,362	(525)
5,967		6,097	(765)	5,332	(635)

2014/15 £'000	2015/16 £'000
Breakdown of Gross Income	
(865) Customer and Client Receipts	(675)
(154) Internal Recharges	(51)
(39) Reimbursements	(39)
(1,058)	(765)

2014/15 £'000	2015/16 £'000
Grants Paid to External Organisations	
46 AONB (East, South and Tamar)	50
70 Dorset & East Devon World Heritage site (Jurassic Coast)	70
30 Cornwall & West Devon Mining Landscape World Heritage site	30
39 South West Energy & Environment group	39
6 Wembury Centre	5
2 Tamar Estuaries consultative forum	2

Service Commentary

The Planning, Transportation and Environment service includes strategic infrastructure planning and statutory responses including development of the Education and Transport Plans and other strategic documents, such as the Waste and Minerals plans. Additionally services include development and delivery of large infrastructure projects including planning applications, consultations, overview of planning applications and delivery of projects to enhance the ecology, landscape, marine and historic environment of Devon, and progressing the carbon management agenda. The responsibility for planning schools infrastructure, sustainable travel and road safety resides in this team along with the flood and coastal risk management functions.

Analysis of changes:	£'000
Technical and Service changes	
Inflation	42
Savings Strategies	
Revised staffing structures	(315)
Reduction as a result of applying existing criteria to School Crossing Patrols	(95)
Reduced project budgets	(267)
Total	(635)

Service for Communities

2014/15 Adjusted Budget £'000		Gross Expenditure £'000	Gross Income £'000	2015/16 Outturn Budget £'000	2015/16 Net Changes £'000
Information, Heritage and Culture					
704	Heritage Centre and Devon Records Office	759	(14)	745	41
253	Arts and Cultural Support	234	0	234	(19)
7,238	Library and Information Service	7,837	(1,143)	6,694	(544)
8,195		8,830	(1,157)	7,673	(522)
Policy, Performance and Regulatory					
4,096	Strategy, Policy and Organisational Change	3,881	(185)	3,696	(400)
2,113	Trading Standards	3,351	(1,376)	1,975	(138)
6,209		7,232	(1,561)	5,671	(538)
Public and Community Transport					
9,484	National Concessionary Travel Scheme	9,148	(14)	9,134	(350)
5,852	Public Transport Support	6,267	(1,489)	4,778	(1,074)
417	Management Support	1,440	(1,362)	78	(339)
15,753		16,855	(2,865)	13,990	(1,763)
30,157		32,917	(5,583)	27,334	(2,823)

2014/15 £'000	Breakdown of Gross Income	2015/16 £'000
(2,515)	Customer and Client Receipts	(2,762)
(1,370)	Government and EU Grants	(100)
(1,396)	Internal Recharges	(1,521)
(1,422)	Reimbursements	(1,200)
(6,703)		(5,583)

2014/15 £'000	Grants Paid to External Organisations	2015/16 £'000
400	Citizens Advice Bureau	360
80	Community Council of Devon	72
200	Councils for Voluntary Services	189
6	Other	2
20	Devon Wheels to Work	20
285	Community bodies	285

Service Commentary

The Communities portfolio brings together services whose intention is to “shape” Devon by providing a mix of policies and activities to increase the capacity and resilience of local communities together with a wide range of direct service delivery including supporting the public and community transport network, safeguarding and promoting cultural, heritage and educational activities , improving the skills of local people, promoting physical activity and sport and safe-guarding public and consumer interests.

Analysis of changes:	£'000
Information, Heritage and Culture	
Technical and Service changes	
Inflation	282
Funding for bus services previously paid under S106	197
Savings Strategies	
Reduction of grant to Heritage Trust and reduced support to the Arts service	(41)
Reduced Library management staffing, terms and conditions, and systems costs	(304)
Revised Library delivery models for outreach service and premises use	(105)
Temporary reduction of Library book fund prior to decisions on future delivery model	(174)
Reduced policy and performance staffing, oncosts and charging for services	(315)
Removal of temporary Olympic legacy budget	(150)
Removal of Citizens Advice Bureau additional grant - one-off 14/15 budget	(40)
Food Standards Agency income for Trading Standards and other minor adjustments	(50)
Reductions to transport budget due to process efficiencies and changing travel patterns	(460)
Reduction in support of bus routes	(1,081)
Community transport development fund	100
Increased income allowing redirection of bus support costs to the On-Street Parking account	(330)
Reduced transport support staffing structure and oncosts	(232)
Transport support staffing costs redirected to grant funding	(120)
Total	(2,823)

Capital Programme

The following table details the medium term capital programme for this service and how that programme is being funded.

Project	*Total Scheme Approval £'000	2015/ 16 £'000	2016/ 17 £'000	2017/ 18 £'000	2018/ 19 £'000	2019/ 20 £'000
Economy & Enterprise						
Devon Employment Space Strategy (Work hubs)		0	70	0	0	0
Okehampton East Business Park	2,386	809	0	0	0	0
Devon and Somerset Superfast Broadband	13,500	8,700	4,800	0	0	0
Industrial estates		44	0	0	0	0
Total		9,553	4,870	0	0	0
Highways, Capital Development & Waste Management						
Highways						
Depot Programme		150	150	150	150	150
Digitisation of the land charges records	360	165	0	0	0	0
Extreme Weather Resilience Contingency		2,000	0	0	0	0
Local Transport Plan (LTP) Maintenance		42,868	38,783	37,610	34,042	34,042
Reinstatement of Grand Western Canal	3,000	600	0	0	0	0
		45,783	38,933	37,760	34,192	34,192
Waste Service						
Ivybridge Recycling Centre	3,133	614	258	0	0	0
Redundant landfill site restoration (Heathfield)		190	0	0	0	0
		804	258	0	0	0
Schools Maintenance and Improvements						
Bearnes Primary mezzanine floor	100	50	50	0	0	0
Bishops Tawton Primary replacement block	255	180	75	0	0	0
Bowhill Primary School lift replacement	62	57	0	0	0	0
Bradley Barton Primary block roof	158	126	32	0	0	0
Canada Hill Primary flashings	91	73	18	0	0	0
Capital Maintenance (contingency)		214	250	0	0	0
Combe Martin Primary School heating and cold water systems	245	196	49	0	0	0
Combe Martin Primary School replacement windows	121	97	24	0	0	0
Cullompton Community College fenestrations	499	250	249	0	0	0
Dartington C of E Primary School remedial work	5,116	3,415	1,600	0	0	0
Dawlish Community College windows	61	49	12	0	0	0
Dunsford Community Primary replacement roof	101	81	20	0	0	0
Estimated Capital Maintenance (to be announced)		0	8,500	8,500	8,500	8,500
Georgeham C of E Primary School external refurbishment	73	52	13	0	0	0
Hatherleigh Community Primary School rewiring and external refurbishments	111	89	22	0	0	0
Hazeldown School rewiring	98	78	20	0	0	0
Heathcoat Primary School roof improvements	324	170	42	0	0	0
Holsworthy Community College various refurbishments	251	101	150	0	0	0
Holsworthy Community College rewiring	484	387	97	0	0	0
Honiton Primary School boiler replacement	87	86	0	0	0	0

Project	*Total Scheme Approval £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000
Highways, Capital Development & Waste Management						
Schools Maintenance and Improvements continued						
King's Nympton Primary heating and electrical works	57	46	11	0	0	0
Kingsbridge Primary School block replacement	389	100	289	0	0	0
Ladysmith Infant School rewiring and lighting	108	86	22	0	0	0
Ladysmith Infant School HORSAs building replacement	1,775	180	0	0	0	0
Langtree Primary rewiring	71	57	14	0	0	0
Marland School multi use hall	587	60	0	0	0	0
Marpool Primary various refurbishments	137	110	27	0	0	0
Marwood School drainage improvements	105	95	0	0	0	0
Marwood School rewiring	76	61	15	0	0	0
Mary Tavy & Brentor boiler	54	43	11	0	0	0
MUMIS (contingency)		71	90	0	0	0
Okehampton College DDA works	311	155	0	0	0	0
Okehampton College replacement gas supply	115	114	0	0	0	0
Pilton Infants boiler relocation	54	43	11	0	0	0
Princetown Primary heating and emergency lighting	149	118	30	0	0	0
Sidmouth College replacement windows	415	222	77	0	0	0
Sidmouth College replacement blocks	932	93	0	0	0	0
South Tawton Primary School replacement blocks	1,570	805	250	0	0	0
Southmead School heating and electrical works	109	86	22	0	0	0
St Leonards Primary School various refurbishments	262	100	162	0	0	0
St Mary's C of E Primary School (Bideford) expansion (Phase 2)	425	275	0	0	0	0
The Axe Valley Community College block	455	364	91	0	0	0
The Axe Valley Community College replacement blocks	1,987	795	1,192	0	0	0
The Axe Valley Community College wall improvements	52	50	0	0	0	0
The Park Community School sports hall	355	100	250	0	0	0
Wembury Primary various refurbishments	187	150	37	0	0	0
West Croft Junior rewiring, replacement fire alarms and ventilation works	348	278	70	0	0	0
West Down Primary various refurbishments	69	55	14	0	0	0
Winkleigh Primary boiler	54	43	11	0	0	0
Yeo Valley Primary various refurbishments	198	158	40	0	0	0
Yeo Valley Primary boiler replacement	58	46	12	0	0	0
		10,710	13,971	8,500	8,500	8,500
Other Capital Maintenance Schemes		1,147	99	0	0	0
Total		58,444	53,261	46,260	42,692	42,692

Project	*Total Scheme Approval £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000
Planning, Transportation & Environment						
Large and Major Schemes - Highways						
A303 Improvements		50	300	300	300	300
A361 NDL Improvements		50	150	200	300	300
A361 Portmore to Landkey Stage 1	3,000	1,200	1,000	0	0	0
A379 Newcourt Junction (Exeter)	2,500	400	1,500	0	0	0
A38 Deep Lane Junction (Sherford)	3,000	395	2,510	0	0	0
A380 South Devon Link Road	119,996	5,570	3,662	2,830	1,420	0
A382 Widening (Newton Abbot)	13,000	300	450	750	5,600	5,219
A39 Heywood Road Junction (Bideford)	2,000	300	1,500	0	0	0
Barnstaple Western Bypass		52	0	0	0	0
Bridge Road (Exeter)	11,500	6,228	2,911	62	0	0
Crediton Link Road	8,421	330	69	8	6	6
Growth Deal infrastructure and design		500	500	500	500	500
Roundswell Phase 2 (Barnstaple)	2,600	100	1,900	0	0	0
Tithebarn Lane Cycle Bridge	1,500	1,050	0	0	0	0
Tithebarn Link Road Phase 1	3,400	100	0	0	0	0
Tithebarn Link Road Phase 2		200	0	0	0	0
Turks Head Mini Roundabout (Honiton)		40	0	0	0	0
		16,865	16,452	4,650	8,126	6,325
Sustainable Transport						
Around Devon Cycle Route - Exeter to Broadclyst		103	0	0	0	0
Around Devon Cycle Route - Exeter to Crediton and Tiverton (Creedy Footbridge)		14	0	0	0	0
Around Devon cycle route - Teign Estuary		80	728	0	0	0
Countywide bus real-time information (On-street signing)		30	0	0	0	0
Crannaford Level Crossing		150	0	0	0	0
Cycling - Exe Estuary		100	100	0	0	0
Cycling - Honiton Road / Fitzroy Road cycleway improvements (Exeter)		50	0	0	0	0
Cycling - Newton Abbot East-West cycle route		49	0	0	0	0
Cycling - Newton Abbot to Bovey walking & cycling route		15	0	0	0	0
Cycling - Wray Valley Trail (Bovey to Moretonhampstead)		761	0	0	0	0
Marsh Barton Rail Station	4,500	1,700	2,137	0	0	0
Okehampton East Station		0	200	0	0	0
		3,052	3,165	0	0	0
Environment						
Area East VMS signing (Exeter)		39	0	0	0	0
Exeter Flood Alleviation Scheme		1,750	1,250	0	0	0
Local Transport Plan (LTP) Integrated transport		3,600	3,601	3,601	3,601	3,601
		5,389	4,851	3,601	3,601	3,601
Schools Expansion						
Advanced Design Fees		350	0	0	0	0
Basic Need (contingency)		792	0	0	0	0
Bradley Barton Primary School & Nursery Unit additional classrooms	1,869	500	0	0	0	0
Cranbrook New Community Education Campus	1,079	578	500	0	0	0
Dartmouth Academy major refurbishment	7,553	500	0	0	0	0
East-The-Water Community Primary School	767	57	0	0	0	0

Project	*Total Scheme Approval £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000
Planning, Transportation & Environment						
Schools Expansion continued						
Ellen Tinkham School improvements in energy efficiency	360	22	0	0	0	0
Energy cost and consumption reduction initiative		25	150	0	0	0
Estimated Basic Need (to be announced)		0	5,228	3,435	3,742	3,742
Exmouth Community College teaching block	50	50	0	0	0	0
Gatehouse Primary internal remodelling	143	0	143	0	0	0
Ide Primary additional classrooms	210	10	0	0	0	0
Kingskerswell C of E Primary School phase 1 expansion	1,009	484	0	0	0	0
Kingskerswell C of E Primary School phase 2 expansion	300	0	0	300	0	0
Marldon Primary planned expansion	100	100	0	0	0	0
Mill Water Community School relocation	9,616	630	40	0	0	0
Newcourt new school	5,317	486	4,530	0	0	0
Okehampton new primary site	1,172	0	1,157	0	0	0
Pinhoe C of E Primary planned expansion	375	38	0	0	0	0
Ratcliffe School improvements in energy efficiency	80	3	0	0	0	0
St Leonard's Primary phased expansion	1,815	975	150	0	0	0
St Martins Primary School fitting out new school	284	40	24	0	0	0
St Peter's (Budleigh) Primary additional classroom	254	219	0	0	0	0
Sticklepath Primary School planned expansion	450	180	215	0	0	0
Willowbank Primary (Cullompton) additional classroom and internal alterations		150	285	0	0	0
Total		6,189	12,422	3,735	3,742	3,742
Total		31,495	36,890	11,986	15,469	13,668
Services For Communities						
Libraries						
Cranbrook Library		0	230	0	0	0
Library Estate RFID / Self Service		318	0	0	0	0
Library modernisation partnership schemes	1,580	0	1,280	0	0	0
Library modernisation programme		366	90	0	0	0
		684	1,600	0	0	0
Vehicle Equipment Loans Pool (Fleet management)		930	1,131	1,000	1,000	1,000
Investing in Devon						
Countess Wear Community Centre		50	50	0	0	0
Dartmouth Swimming Pool		500	500	0	0	0
Total		550	550	0	0	0
Total		2,164	3,281	1,000	1,000	1,000
Total		101,656	98,302	59,246	59,161	57,360
Financed by:						
Borrowing - Unsupported		8,680	9,758	1,423	716	6
Borrowing - VELP		930	1,131	1,000	1,000	1,000
Capital Receipts - General		7,168	3,210	1,000	1,100	1,100
Capital Receipts - IID		5,917	1,308	0	0	0
External Funding - Contributions		3,525	1,831	1,415	710	0
External Funding - Grants		67,932	70,509	54,046	52,635	52,435
External Funding - S106		7,504	10,555	362	3,000	2,819
Total		101,656	98,302	59,246	59,161	57,360

* Scheme Approvals have been included for individual projects.

This table does not show expenditure on capital projects currently programmed in financial year 2014/15 which may be deferred to 2015/16 owing to changes in project delivery timescales.

Place - Risk Assessment

Service	Budget 2015/16 £'000	Risk and Impact	Mitigation
Winter Maintenance and Emergencies	Approx. 5,000	Winter maintenance and other emergencies which are typically weather related, cannot be predicted. There is a risk of overspend in the event of severe weather conditions. Proportions of this budget are based on a mild to average winter. Therefore a worse than average year will place additional pressure on this budget.	There is limited scope for management action as the bulk of the costs tend to fall in the latter part of the financial year thus precluding funding by deferral of planned maintenance work. DCC policy is to respond appropriately to such events and wherever possible divert resources from other works in order to mitigate some of the costs. Scenario modelling is undertaken to assess any potential overspend.
Safety Defect Repairs	Approx. 5,000	This continues to be a volatile service area. Prolonged adverse weather conditions significantly affect the level of safety defects needing attention. Over the last 3-4 years significant extra resources from both central government and DCC have been targeted towards this area. However, funding allocations for 2015/16 will place a greater emphasis on the LA to set aside funds to deal with resilience.	New ways of providing this service continue to be explored. Works are closely monitored during the year and funds diverted from planned works where possible.
Ash Die Back Disease – impact on Highways	Nil	Ash dieback could have an effect on DCC budgets and resources. This impact will not be immediate but the effects will probably be dealt with over a 10 year period. There is evidence that Ash Die Back is infiltrating into Devon’s tree population. Ash trees make up approx. 20% of Devon’s tree population. If 20% of those trees are the responsibility of DCC this could result in a £350k cost per annum.	The rate of the spread of disease will be monitored closely and will ensure that all trees not owned by DCC are dealt with by the land owner.
Waste Management	33,004	Waste tonnage levels and growth rates are volatile and	Budgets reflect recent trends. Other than

		<p>difficult to predict as they are subject to a range of influences outside the control of DCC. Due to the current economic climate a small growth level has been assumed based on current levels of tonnage going to landfill disposal. Similarly, the extent to which contractors will meet recycling targets is uncertain. These risks may result in the budget being over or under provided. A variation in tonnages of +/- 1% could result in a financial variation of £315k. A delay in the opening of Plymouth EfW will adversely affect the average cost per tonne of disposal.</p>	<p>undertaking work to influence behaviours there is limited scope for management to alleviate financial pressures should tonnage increase. Tonnage levels are closely monitored.</p>
Public & Community Transport	4,778	<p>Around 75% of passenger journeys are on commercial bus services with no DCC control over them. The remainder are on supported (contracted) bus services. The commercial sector therefore shapes the network, and DCC responds to fill in gaps, optimising the scope for an integrated network. The proposed reductions will have an impact on Devon communities with 19% of Devon residents having no access to a car, this places an increased strategic pressure on supported services.</p>	<p>Budget is based on actual services each year. Service support is based upon criteria related to DCC strategic objectives. Wherever possible Commercial Operators are encouraged to take up services. DCC supported services are developed to achieve commercial viability where possible.</p>
National Concessionary Travel Scheme	9,134	<p>Under statutory provision Commercial Bus Operators are reimbursed for the use of free travel passes by more than 175,000 pass-holders in Devon and by non Devon residents travelling in the County. Travel levels and patterns are subject to a range of influences which are outside the control of DCC so cannot be predicted precisely.</p>	<p>Budgets reflect recent trend data. Fixed fee contracts with bus providers have been negotiated to alleviate most of the uncertainty around costs.</p>
Flood Risk Management – surface water	860	<p>DCC is the Lead Local Flood Authority (LLFA) as defined by the Flood and Water Management Act and the Flood Risk Regulations. Special grant provision has been made</p>	<p>Work is continuing on developing the necessary processes and procedures to ensure the scheme is implemented from 1st April. However, without</p>

		<p>by DEFRA in relation to LLFA duties and fees will be levied on developers at the planning stage to ensure adequate surface water management. The scheme is intended to be self-financing via the fees and should "go live" during 2015/16. However the scheme is still under consultation and it is unclear on the exact detail as there are concerns about funding for ongoing maintenance.</p>	<p>knowing the exact detailed requirements this poses a risk to the budget if resources are not adequate to cover the service required.</p>
Exeter Science Park (loan guarantee)	Max 2,652	<p>During 2014/15 Exeter Science Park Limited (ESPL) started construction on a Science Park Innovation Centre. This is being partially funded via a loan from the Growing Places Fund which is controlled by the Local Enterprise Partnership (LEP). DCC have guaranteed 50% of the loan and interest. It is possible that part of the guarantee (£800k) will be required and budgetary provision has been made to cover this aspect.</p>	<p>The guarantee is based on development monies being generated in the future to repay the loan. If the budgeted requirement increases further funds may need to be set aside. This will be monitored during the year via ESPL Business Plans which have to be approved by the Board at regular intervals.</p>
Legislative Changes	Various	<p>Legislative changes are an ongoing risk, for example, refinements to waste categorisation or Sustainable Urban Drainage Systems (SUDS) requirements etc.</p>	<p>The introduction of new legislation will be closely monitored. There is limited scope for management to alleviate financial pressures.</p>
Legal Challenges	Unknown	<p>With reducing resources there is the potential to face legal challenges over areas relating to our statutory duties or where there are equality impact issues. These include our legal duty for Highways, Flooding and any potential reductions planned.</p>	<p>To plan in advance to ensure that all statutory duties are adequate and that full consultation and impact analysis is completed.</p>
Match Funding	Various	<p>With the emphasis on public sector reductions the ability to provide match funding to draw down funding from other providers becomes more difficult to achieve. A large number of grants will require an element of match funding. The impact will be greater in the longer term.</p>	<p>Target of limited resources to optimise economic benefit.</p>

Income Collection	9,400	Due to varying factors such as the current economic climate or changes in technology, the level of income from fees and charges from licences for works to highways, planning fees, courses at the Devon Drivers Centre and DVDs being rented from libraries, is under increasing pressure.	This will be monitored during the year so that early detection can aid management action to endeavour to either increase the income or identify reductions elsewhere to offset.
Budget Reductions	9,824	<p>An extensive programme of budgets cuts is planned for 2015/16. This is the fifth year of reductions for Place. Reductions are becoming harder to achieve with the time and capacity needed to achieve the outcomes greater than at the start of the austerity process. Some reductions are reliant on collaboration and co-operation from partners which cannot be fully guaranteed or controlled by DCC.</p> <p>There are savings strategies included within this budget which do not have robust plans of achievement e.g. £200k savings from Waste.</p>	The first priority is to maintain statutory compliance. A rigorous programme with risk assessment has been developed and will be continually monitored during 2015/16 with particular emphasis on high risk, or under developed, strategies. Maintain continuous efforts to influence and negotiate with partners.

Abbreviations

Abbreviations used within the budget:

ACL	Adult & Community Learning
ACRA	Advisory Committee on Resource Allocation
ADF	Advanced Design Fees
ADVA	Against Domestic Violence and Abuse
AONB	Area of Outstanding Nature Beauty
ASYE	Assessed and Supported Year in Employment (for children's social workers)
BACS	Bankers automated clearing services (electronic processing of financial transactions)
BCF	Better Care Fund - formerly known as the Integration Transformation Fund, a national arrangement to pool existing NHS and Local Government funding starting in April 2015.
BDUK	Broadband Development UK
CCG	Clinical Commissioning Group
CDWM	Capital Development & Waste Management
CFR	Capital Financing Requirement
CIL	Community Infrastructure Levy
CME	Children Missing Education
CofE	Church of England
CSW	Careers South West
DAF	Devon Assessment Framework
DBS	Disclosure & barring service
DCC	Devon County Council
DCLG	Department for Communities and Local Government
DCSB	Devon Children Safeguarding Board
DDA	Disability Discrimination Act
DFC	Devolved Formula Capital
DfT	Department for Transport
DoH	Department of Health
DOLS	Deprivation of Liberty Safeguards
DPLS	Devon Personalised Learning Service (as above)
DRO	Devon Records Office
DSG	Dedicated Schools Grant
E&E	Economy & Enterprise
ECH	Extra Care Housing
EESI	Energy Efficiency Schools Initiative
EfW	Energy from Waste
EU	European Union
EY	Early Years

FABLAB	Fabrication Laboratory at Exeter Central Library
FACS	Fair Access to Care Services
FIS	Family Intervention Services
FM	Facility Management
H&TM	Highways & Traffic Management
HORSA	Hutting Operation for the Raising of the School Leaving Age
HR	Human Resources
HRMS	Human Resource Management System
ICS	Integrated Children's Service
ICT	Information & Communications Technology
IDF	Infrastructure Development Fund
IID	Investing in Devon funds
IT	Information Technology
IYSS	Integrated Youth Support Service
KS1	Key Stage 1
KS2	Key Stage 2
LAC	Looked after children
LAG	Local Action Group
LD	Learning Disability
LIBOR	London Interbank Offered Rate
LTP	Local Transport Plan
MARAC	Multi-Agency Risk Assessment Conference
MASH	Multi Agency Safeguarding Hub
MMF	Money Market Funds
MRP	Minimum Revenue Provision
MTCP	Medium Term Capital Programme
MUGAS	Multi Use Games Area
MUMIS	Major Unforeseen Maintenance Indemnity Scheme
NDL	North Devon Link
NEWDCCG	North East and West Devon Clinical Commissioning Group
NHB	New Homes Bonus
NHS	National Health Service
NVZ	Nitrate Vulnerable Zone
OFSTED	Office for Standards & Education, Children's Services and Skills
P&T	Permanency and Transition
PAN	Published Admission Number
PEGASEAS	Promoting effective governance of the Channel seas
PFI	Private Finance Initiative
PROW	Public Rights of Way
PRU	Pupil Referral Unit
PT&E	Planning Transportation & Environment
PWLB	Public Works Loans Board
RFID	Radio Frequency Identification (self service kiosks and tags in libraries)
RGF	Regional Growth Fund
RHE	Residential Homes for the Elderly
RO	Residence Orders

S106	Funding from developers resulting from planning obligations authorised by section 106 of the Town and Country Planning Act 1990
s256	Section 256 of the National Health Act - allows CCGs to enter into arrangements with local authorities to carry out activities with health benefits
SCOMIS	Schools Management Information Service
SDLR	South Devon Link Road
SEN	Special Education Needs
SfC	Services for Communities
SGO	Special Guardianship Orders
TCS	Transport Co-ordination Services
TSS	Trading Standards
TUPE	Transfer of Undertaking (protection of employment)
VELP	Vehicle Equipment Loan Pool
VMS	Variable Message Sign
WEEE	Waste Electrical & Electronic Equipment
YJB	Youth Justice Board
YOT	Youth Offending Team